#### **ANNUAL REPORT ON**

#### **THE IRISH FISHING FLEET FOR 2018**

Department of Agriculture, Food and the Marine Ireland

ANNUAL REPORT TO THE EUROPEAN COMMISSION ON THE IRISH FISHING FLEET FOR 2018 (Pursuant to Article 22 of Regulation (EU) No 1380/2013 of the European Parliament and of the Council of 11 December 2013 on the Common Fisheries Policy)

#### 1. <u>Summary</u>

This report gives a description of the Irish fishing fleet in relation to fisheries developments during 2018, the impact on fishing capacity of fishing effort reduction schemes, information on the compliance with the entry/exit scheme, a summary report on the weaknesses and strengths of the fleet management system together with a plan for improvements and information on the general level of compliance with fleet policy instruments as well as any information on changes of the administrative procedures relevant to the management of the fleet.

### 2. MS opinion on balance of fleet capacity & fishing opportunities

The technical indicators as currently set down do not allow for the highly diverse nature of the fleet or the range of natural variation within these segments. For example, the polyvalent segment of the fleet is diverse in terms of size of vessels, geographical spread of activity and species targeted. Also certain specified areas carry effort restrictions, or are subject to seasonal/monthly patterns. It is difficult when dealing with such a wide variety to compare them all on the same basis so, while the assessment in relation to technical indicators has been carried out, it cannot give an accurate picture until such time as these natural variations can be allowed for within the assessment.

With regard to economic indicators, the results show a very positive outlook for the Irish fleet. Only one DCF segment failed the long-term and short-term economic indicators, the trawling fleet (DTS) 10-12m segment. All other trawling segments passed the indicators comfortably. The pelagic trawl segments both show strong positive results for 2017. All other DCF segments passed both indicators for 2017. When the indicators were applied on DAFM segments no segment failed any of the economic indicators demonstrating the healthy economic state of the Irish fishing fleet in 2017 therefore specific measures are not deemed necessary at this stage. This situation will be kept under review.

With regard to biological indicators, of the 12 fleet segments for which the 2016 Sustainable Harvest Indicator (SHI) was considered meaningful to assess balance or imbalance, 4 fleet segments are in balance with their fishing opportunities. The Stock at Risk (SAR) indicator was available for all the 32 active fleet segments in 2016, 25 of which may be in balance with their fishing opportunities. The report undertakes a detailed analysis of the main stocks targeted by these fleets. This analysis indicates that the diversity within the fleet does not support the view that the fleets are out of balance. **Taking all factors and indicators into consideration, Ireland is of the view that based on the analysis herein; a structural imbalance does not exist with the fleet.** 

### 3. Section A

#### (i) <u>Description of the fleet segments</u>

The Irish fishing fleet is largely a coastal fleet made up of 2,005 vessels, varying in size from in excess of 24 metres to under 12 metres. The fleet operates over five segments: pelagic, polyvalent, beam-trawl, specific and aquaculture. An outline of the 5 fleet segments in the Irish fleet in respect of 2018 is provided below:

(a) **Refrigerated Seawater (RSW) Pelagic Segment:** This segment comprised 23 vessels with a total capacity of 24,834 GT and 47,109 kW.

(b) **Beam Trawler Segment:** This segment comprised 10 vessels, which are dedicated to beam trawling, with a total capacity of 1,085 GT and 2,715 kW.

(c) **Polyvalent Segment:** This segment comprised 1,721 vessels, the vast majority of vessels in the fleet, with a total capacity of 32,230 GT and 115,879 kW. These vessels are multi-purpose and include small inshore vessels (netters and potters), and medium and large offshore vessels.

This segment also includes vessels licensed and registered under the Scheme for the Licensing of Traditional Pot Fishing Boats in the Irish Inshore Fleet. The scheme for the registration of previously unregistered traditional potting boats in the inshore fleet was completed in 2007. These potting vessels may only fish for non-quota species exclusively by means of traps/pots. They are ring-fenced within this segment and the capacity of these boats may not be used elsewhere in the segment for the purposes of compliance with the entry/exit regime.

(d) **Specific Segment:** This segment comprised 153 vessels, with a total capacity of 2,280 GT and 12,401 kW, which are permitted to fish for bivalve molluscs and aquaculture species only.

(e) **Aquaculture Segment:** These vessels must be exclusively used in the management, development and servicing of aquaculture areas. This segment, which comprised 98 vessels, with a total capacity of 3,485 GT and 10,455 kW, is not subject to the entry / exit regime.

Capacity of Irish Fleet on 31 December 2018 (Extracted from Vessel Register Report on 31 December 2018).											
Number of Fleet SegmentNumber of Vesselskilowatts (kW)											
Aquaculture	98	3,485	10,455								
Specific	153	2,280	12,401								
Polyvalent	1,721	32,230	115,879								
Beam Trawl	10	1,085	2,715								
RSW Pelagic	23	24,834	47,109								
Total	2,005	63,914	188,559								

### Table 1: Structure of the Irish Fleet 2018

The segmentation of the Irish fishing fleet is provided for by Policy Directive 2 of 2003, as amended by Policy Directive 1 of 2006, Policy Directive 1 of 2011 and Policy Directive 2 of 2011. The transfer of capacity between the segments (or sub-segments) is not permitted, and equivalent "replacement" capacity must be taken out of the segment (or sub-segment) into which a vessel is being introduced. This is known as the "entry/exit regime" and is a requirement since 1 January 2003 under Regulation (EU) No 1380/2013 of the European Parliament and of the Council which repealed and replaced EU Council Regulation 2371/2002.

Of the 2,005 vessels in the Irish fleet, 1,496 are less than 10 metres length overall, 233 vessels are between 10 and 12 metres length overall, 70 vessels are between 12 and 15 metres length overall, 99 vessels are between 15 metres and 24 metres length overall and 107 vessels are greater than or equal to 24 metres length overall.

Traditionally, up to 90% of ownership of the Irish fishing fleet has been vested in skipper/owner single vessel family operations<sup>1</sup>. Despite some consolidation in recent years with the reduction in vessel numbers, this ownership profile continues to dominate in the Irish fleet.

### (ii) Link with fisheries

The RSW (Pelagic) Segment is engaged predominantly in fishing for pelagic species such as herring, mackerel, horse mackerel and blue whiting.

Vessels in the Beam Trawler Segment target demersal species such as monkfish, megrim and sole.

Polyvalent vessels are multi-purpose vessels which prosecute a range of fisheries. The species targeted include demersal species, pelagic species, shellfish (e.g. *Nephrops*, crab and lobster) and bivalve molluscs (e.g. scallop, mussel and razor clam).

Vessels in the Specific Segment may target bivalve molluscs and aquaculture species only.

Vessels in the Aquaculture Segment are restricted to use in the management, development and servicing of aquaculture areas. As part of a service to aquaculture installations, such vessels may collect mussel seed, subject to certain restrictions, as have been determined in the context of Regulation (EU) No 1380/2013.

The profile of the Irish fleet in Table 2, below, shows the main target species for each segment.

<sup>&</sup>lt;sup>1</sup> OECD Country Note 2002

	Main Target S	pecies		
Fleet Segments	Fin Fish	Shellfish		
(a)Refrigerated Sea Water (RSW) Pelagic	Pelagic (e.g. Mackerel, Herring, Horse Mackerel, Blue Whiting, Boarfish, Albacore)			
(b)Polyvalent (sub-divided into:- Potting Sub-segment; Scallop Sub-segment; ≥ 18 metre length overall Sub- segment and < 18 metre length overall Sub-segment)	Demersal (e.g. Whiting, Haddock, Hake, Cod, Halibut, Sole, Plaice, Monkfish, Megrim, Skate) Pelagic (e.g. Mackerel, Herring, Horse Mackerel, Blue Whiting, Boarfish, Albacore)	Lobster, Crab, <i>Nephrops</i> , Shrimp, Whelk, Bi-Valve Molluscs (e.g. Mussels, Scallop, Razor Clam, Clam, Oyster etc.)		
(c)Beam Trawl	Demersal (e.g. Whiting, Haddock, Hake, Cod, Halibut, Sole, Plaice, Monkfish, Megrim, Skate)	Nephrops, Scallop		
(d)Specific (sub-divided into Scallop Sub-segment and General Sub-segment)	N/A	Farmed species and wild Bi-Valve Molluscs (e.g. Mussels, Scallop, Razor Clam, Clam, Oyster etc.)		
(e) Aquaculture	Farmed species only	Farmed species only		

# Table 2:Irish Fleet Profile

# (iii) <u>Development in fleets</u>

Compared with 2017, the RSW (Pelagic) Segment did not change in terms of number of vessels but increased in capacity by 424 GT arising from 1 replacement vessel and 3 modified vessel during 2018.

The Beam Trawler Segment increased by 2 vessels and by 201 GT and 695 kW.

The Polyvalent Segment decreased by 5 vessels and by 154 GT and 610 kW in 2018. The Registrar General of Fishing Boats carries out ongoing reviews of the Register to identify and follow up on registered vessels whose sea-fishing boat licences have lapsed. Under this review in 2018, 27 vessels were compulsorily deregistered and 13 were voluntarily de-registered.

The Specific Segment increased by 13 vessels and by 130 GT and 627 kW in 2018.

The Aquaculture Segment increased by 1 vessel and 10 GT and 99 kW.

Figure 1 illustrates the number of vessels in the Irish Fleet since 2005 which has grown to approximately 2,000 vessels.

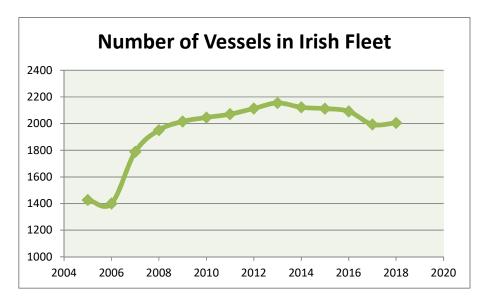


Figure 1:Number of vessels in the Irish Fleet since 2005. The increase in the number of vessels since the year 2006 is mainly due to (a) the number of vessels regularised (i.e. registered and licensed) under the Special Inshore Schemes, (b) the number of Aquaculture vessels registered and licensed and (c) the tendency to replace larger vessels with smaller vessels for economic reasons.

Figures 2 and 3 illustrate that the capacity of the Irish fleet, measured in Gross Tonnes and kW, has in fact decreased. This can be attributed largely to (a) the amount of RSW Pelagic capacity currently off-register<sup>2</sup>, (b) the decommissioning of larger vessels<sup>3</sup>, and (c) in a minor way to new safety regulations. The fleet capacity ceiling set at 1 January 2014 for the Irish fleet under Regulation (EU) No 1380/2013 is 77,568 GT and 210,083 kW. The Irish fleet makes up just 2.5% of the EU fleet in terms of numbers of vessels but holds capacity just above this percentage.

<sup>2</sup> Current RSW Pelagic capacity off-register of: 11,273 GT/662 kW <sup>3</sup> Department of Agriculture, Food and the Marine (2011) Value for Money Review Fisheries Decommissioning Scheme 2005-2008



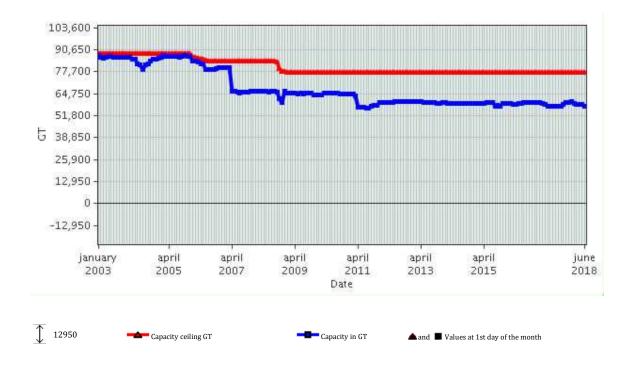
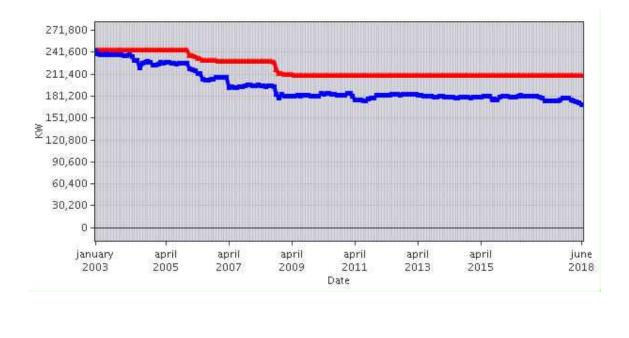


Figure 3: Capacity of the Irish Fleet in kW 2003-2018

30200

Capacity ceiling kW



Capacity in kW

 $\blacktriangle$  and  $\blacksquare$  Values at 1<sup>st</sup> day of the month

# 4. Section B

# (i) <u>Statement of Effort Reduction Schemes</u>

# Fishing Effort - Stock Recovery plans

The Irish demersal fisheries coming within the scope of stock recovery plans (ICES Area VIa and VIIa) are of a highly mixed nature.

In 2009 a new kW days scheme was introduced as part of the Cod Recovery Programme and to comply with the effort ceilings all vessels operating in the areas were required to have specific Authorisations. These Authorisations placed restrictions on the area where the vessels operate, the gear type that could be used and set an upper limit on the maximum kW effort allowed.

# Area VIa

Since 2009, Ireland has introduced a seasonal closure in statistical rectangle 39E3, for the protection of juvenile cod as the area was identified as a vulnerable spawning area. Historically, over 40% of Irish cod landings in VIa have been attributed to this area. In its submission to the Commission in 2012, Ireland anticipated that the closure would result in a reduction of cod catches of 24% in 2012. This closure has since been modified and implemented under EU legislation (Regulation (EU) No 227/2013 article 29d.12). The area boundary has been redefined in line with STECF advice and the closure is effective for 6 months of the year from 1 October to 31 March.

# Area VIIa

In the Irish Sea, all vessels are required to deploy highly selective gears to minimise the by-catch of cod. Vessels may opt to use either the rigid sorting grids, for which they are exempted under the provisions of Article 11 of EC Regulation 1382/2008, the inclined separator panel or SELTRA style trawls in the *Nephrops* fishery to avoid catching cod. **A range of new selectivity measures will be introduced in January 2019.** 

# **Fleet Restructuring**

In 2005/2006 and 2008, Ireland implemented two fleet decommissioning schemes. The 2005/2006 Scheme removed 3,323 GT, while the 2008 Scheme removed 6,914 GT.

# (ii) Impact on fishing capacity of effort reduction schemes

As a result of significant changes to the recovery plan operation in 2009 there were reductions in fleet activity in Areas VIa and VIIa but it is difficult to gauge the full impact on fishing capacity of fishing effort reduction schemes.

In 2011, a Value for Money Review of the two fleet decommissioning schemes was concluded. The Value for Money Review was undertaken in accordance with Ireland's Value for Money and Policy Review Initiative which was introduced to secure improved value for money from public expenditure. VFM reviews aim to analyse Government spending in a systematic manner and provide a basis on which more informed decisions can be made on priorities within and between programmes. While the report was not published until 2012, it was shared with the Commission in 2011.

The review examined the efficiency and effectiveness of the Whitefish Decommissioning Schemes. Overall, the conclusions of the VFM Review were that the 2008 Scheme, co-funded by the European Fisheries Fund, was good value for money, in that it achieved its objectives in an efficient manner, with extremely low deadweight cost and it improved the quota availability to and viability of the remaining whitefish fleet.

#### 5. Section C

#### Statement of Compliance with Entry/Exit Scheme & with Fleet Capacity Ceiling

Regulation (EU) No 1380/2013 set Ireland's Fleet Capacity Ceiling on 1 January 2014 at 77,568 GT and 210,083 kW.

The total capacity which entered the fleet between 2014 and 2018 was 13,635 GT and 44,544 kW (no decommissioned capacity included). The total capacity which exited the fleet between 2014 and 2018 was 12,722 GT and 48,081 kW (no capacity was decommissioned).

The term "capacity exiting the fleet" refers to capacity coming off-register due to a vessel de-registration or due to a vessel being decommissioned i.e. Decommissioning Schemes. The term "capacity entering the fleet" refers to capacity temporarily off-register from de-registered vessels used to license new/replacement vessels. The capacity of a de-registered vessel can re-enter the fleet whereas the capacity of a vessel decommissioned with public aid cannot as it is permanently withdrawn.

# Fishing Capacity at 31 December 2018 (Extracted from Fleet Register 31 December 2017)

The overall fishing capacity situation of the Irish fleet at 31 December 2018 was GT and kW (see Table 3, below).

able 5: Overall fishing capacity	GT	kW
Capacity of the Fleet on 31/12/2013	59,516	181,641
2014 to 2018 Entries of Vessels Without Public Aid	13,635	44,544
2014 to 2018 Exits of Vessels Without Public Aid	12,722	48,081
Capacity of the Fleet on 31/12/2018	60,429	178,104
Fleet Capacity Ceiling 31/12/2018	77,568	210,083

Table 3: Overall fishing	capacity situation	of the Irish fleet 2018
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# 6. Section D

# (I) <u>Summary of Weaknesses & Strengths of Fleet Management System</u>

Fleet management in Ireland involves a number of tools that act upon the Irish fleet and other tools that act upon the impact of the fleet on Irish fisheries. Fleet management tools include the specification of the five Irish segments mentioned previously in section 1A, licensing of sea-fishing boats, gear and vessel restrictions associated with the licensing process and a decommissioning scheme carried out in the period 2005 to 2008. Fishery management policy is developed through a transparent and inclusive system. Fishery management tools include a partnership quota management system with Producer Organisations and other key industry players with monthly meetings and allocation arrangements that are responsive to criteria such as marketing initiatives and market prices.

The strengths of the fleet management system include; the strict control exercised by Ireland's Registrar General of Sea Fishing Boats (Ireland's licensing authority for the fleet) over the entry/exit regime and the fleet remained within its reference level; the logical segmentation of the fleet; the well-functioning of the monthly vessel catch limits agreed upon by Irish fishing stakeholders and the success of the last decommissioning scheme carried out in the Irish fleet.

The weaknesses in the fleet management system include; overcapitalisation evident in parts of the fleet; challenges in responding to the Landing Obligation which may to lead to exacerbation of economic indicators signalling further overcapitalisation, particularly in the smaller and medium sized polyvalent fleet.

# (II) <u>Plan for improvements in fleet management system</u>

The Fisheries Operational Programme is focusing on improving the economic performance of the fleet under a range of measures and in particular to improvements in on board handling which will increase the quayside value of landings. It also focuses on adding value both at sea and on landing. Within the Programme there is a strong commitment to an enhanced training programme for crew of fishing vessels.

# (III) Information on general level of compliance with fleet policy instruments

Ireland's Registrar General of Sea Fishing Boats (Ireland's licensing authority for the fleet) exercised strict control over the entry/exit regime and the fleet remained within its reference level.

### 7. Section E

#### (i) <u>Information on changes of the Administrative Procedures Relevant to Fleet</u> <u>Management</u>

### **Fleet Policy Directives**

Under section 3(2) of Ireland's Fisheries (Amendment) Act 2003 (as amended by section 99 of the Sea Fisheries and Maritime Jurisdiction Act 2006), the Minister may from time to time issue policy directives to the Registrar General of Sea-fishing Boats in relation to sea-fishing boat licensing for the purposes of protecting, conserving or allowing the sustainable exploitation of living marine aquatic species. No new policy directives were issued in 2018.

### Council Regulation 1224/2009

SI 54 of 2016 (which replaces SI 320 of 2012 and SI 453 of 2012) implements Council Regulation (EC) No. 1224/2009 of 20 November 2009 and Commission Implementing Regulation (EU) No. 404/2011 of 8 April 2011 as they relate to fisheries control systems and rules for the recording of fish catches. This Statutory Instrument gives the Marine Survey Office, Sea Fisheries Protection Authority and the Navy the necessary powers to implement the requirements of these regulations in particular in relation to monitoring, certification and verification of engine power.

#### 8. Section F

#### **Estimation & Discussion of Balance Indicators**

#### **Summary of Biological Indicators**

The estimation and discussion on balance indicators are based on Tables extracts from the JRC website on 10<sup>th</sup> May 2019 for Sustainable Harvest Indicators (SHI) and Stock at Risk Indicators (SAR) related to the Irish fleet segments (https://stecf.jrc.ec.europa.eu/reports/balance). Table 1 (see page 19) gives the Sustainable Harvest Indictors (SHI) for Ireland in Supra Region Area 27, for all gears and all vessel lengths. Table 2 (see page 20) gives the Stock at Risk indicator (SAR) for Ireland in Supra Region Area 27, for all gears and all vessel lengths. The discussion material is based on these tables and the comments for Ireland from the 2018 STECF report – Assessment of balance indicators for key fleet segments and review of national reports on Member States efforts to achieve balance between fleet capacity and fishing opportunities (STECF-18-14). Annex 1 gives the Fishing Technologies – DCF categories used in Table 1 and Table 2. Annex 2 is a map of supra region 27.

The Guidelines referred to in this document are Com (2014) 545 FINAL - Guidelines for the analysis of the balance between fishing capacity and fishing opportunities according to Art 22 of Regulation (EU) No 1380/2013 of the European Parliament and the Council on the Common Fisheries Policy.

#### Indicators

This section should be read while referring to Table 1 and Table 2. The Sustainable harvest indicator (SHI) presented in Table 1 is designed to reflect the extent to which a fleet segment is dependent on stocks that are over harvested, where 'over harvested' is assessed with reference to  $F_{msy}$  values over time, and dependency is based on fleet segment revenues (value of landings).

The SHI is calculated using landings value for 2009-2016/2017 for every EU fleet segment for which data were available; 2017 data is preliminary. Data on Fcurrent (mean F) and Fmsy for fish stocks found in Area 27 were obtained from the ICES online database. For Area 37 the most recent estimate of Fcurrent and Fmsy (or its proxy F0.1) were extracted from the database compiled by the JRC.

Comments on balance (status 2016): SHI  $\ge$  1 'out of balance'; SHI < 1 'in balance' (as according to the 2014 Balance Indicator Guidelines as requested by the TOR)

**Red** cells indicate SHI values that were calculated where less than 40% of the fleet segment's annual landed value came from assessed stocks (an indication that the SHI value is unrepresentative). Green cells identify cases where more than 40% of the fleet segment's annual landed value came from the assessed stocks.

Trend analysed for the period 2010-2016, using the slope equation and a 5% threshold to indicate significance, as: Slope > 0.05 increasing; Slope < -0.05 decreasing; -0.5 < Slope < 0.5 no significant trend and slope = 0 flat/null trend Bar charts display trends over the time-series 2009-2016

The Stock at Risk indicator (SAR) presented in Table 2 aims to measure how many stocks are being affected by the activities of a fleet segment that are biologically vulnerable.

SAR calculated for the years 2009-2016 for all fleet segments for which data were available; 2015 data preliminary.

Comment on balance (status in 2016): SAR  $\geq$  1 'out of balance'; SAR < 1 'in balance'; (as according to the 2014 Balance Indicator Guidelines as requested by the TOR)

Coverage is indicated by the availability of data (landings in weight): cells containing "ND" and highlighted red signify that no data was available in that year

#### **Comments on SHI Indicator Findings for Ireland**

Table 1 gives the Sustainable harvest indicator (SHI) for Ireland in Supra Region27 for all gear and all vessel lengths by year for the time series 2009-2016.

Out of 33 fleet segments active in 2016, landings in value have been provided aggregated in 33 fleet segments and SHI indicator values were available for 29.

According to the criteria in the 2014 Balance Indicator Guidelines, the SHI indicator values for 17 fleet segments cannot be used meaningfully to assess the balance or imbalance because the indicator values are based on stocks that comprise less than 40% of the total value of landings by those fleet segments.

The EWG notes that for the 12 fleet segments for which the SHI indicator may be considered meaningful to assess balance or imbalance, accounted for 81.42% of the total value of the landings in 2016 provided by MS, and were as follows:

- 8 fleet segments may not be in balance with their fishing opportunities, these are;
  - vessels using hooks (HOK) in the 10-12m length categories;
  - the beam trawlers(TBB) in the 24-40m length category;
  - demersal trawlers and/or demersal seiners (DTS) in the 10-12m, 12-18m, 18-24m and the 24-40m length categories and
  - the pelagic trawlers (TM) in the 24-40m and the >40m length categories.
- 4 fleet **segments** may be **in balance with their fishing opportunities**, these are:
  - drift and/or fixed netters (DFN) in the 12-18m, 18-24m and the 24-40m length categories and
  - ▶ the beam trawlers (TBB) in the 18-24m length category.

#### Comments on Fleet Segments that may not be in balance for SHI

DTS (demersal trawlers and/or demersal seiners) 10-12m

- 11 vessels active in 2016
- The main stocks exploited by this fleet is herring in 7a and Nephrops in 7. The herring stock has declined in recent years and in 2016 it biomass was defined to be at increased risk of productivity impairment and being unsustainably exploited. Nephrops stocks fished by this fleet are largely sustainably exploited

DTS (demersal trawlers and/or demersal seiners) 12-18m

- 23 vessels active in 2016
- The main stocks exploited by this fleet are Nephrops in 7, Celtic sea whiting, and hake, monk and megrim. With the exception of Nephrops in FU17 & 22 and megrim the rest of these stocks were or were close to being sustainably exploited in 2016

DTS (demersal trawlers and/or demersal seiners) 18-24m

• 52 vessels active in 2016

• The main stocks exploited by this fleet are Nephrops in 7, Celtic sea whiting, and hake, monk and megrim. With the exception of Nephrops in FU17 & 22 and megrim the rest of these stocks were or were close to being sustainably exploited in 2016.

DTS (demersal trawlers and/or demersal seiners) 24-40m

- 28 vessels active in 2016
- The main stocks exploited by this fleet are Nephrops in 7, Celtic sea whiting, and hake, monk and megrim. With the exception of Nephrops in FU17 & 22 and megrim the rest of these stocks were or were close to being sustainably exploited in 2016

TBB (beam trawls) 24-40m

- 8 active vessels in 2016.
- The main stock exploited by these vessels is megrim in 7, 8. This biomass of stock of this stock was at an historical high in 2016 and although harvested above Fmsy point estimate, the fishing pressure was well within the Fmsy range. When a stock is harvested according to the MSY approach one can expect F to fluctuate around the Fmsy target, being numerically above and below the point estimate over time;
- The second-most important stock for this fleet is anglerfish in 7, 8. The TAC covers 2 stocks. The most recent analysis by ICES showed the primary species caught by this fleet to be harvested sustainably and the biomass to be at a safe level

HOK (hooks) 10-12m

- 1 active vessels in 2016.
- This is a small fleet that catches primarily herring in 7a and mackerel. The Irish sea herring stock is fished sustainably. The mackerel stock was fished above MSY in 2016. The stock size of mackerel in 2016 was close to its historic high. The reason for the high exploitation on this stock is due to lack of international agreement with different coastal states setting autonomous TAC's the sum of which exceeds the catch advised from ICES. The landings from this fleet are within the quota allocated to Ireland.

TM (midwater trawls) 24-40m

- 10 active vessels in 2016.
- The dominant stocks for these vessels are mackerel and Celtic sea herring, horse mackerel and blue whiting. Mackerel was fished above MSY in 2016. The stock size of mackerel in 2016 was close to its historic high. The reason for the high exploitation on this stock is due to lack of international agreement with different coastal states setting autonomous TAC's the sum of which exceeds the catch advised from ICES. The landings from this fleet are within the quota allocated to Ireland. Herring in the Celtic sea was exploited at above Fmsy in 2016 and the SSB was at increased risk. Horse mackerel was exploited sustainably but the

biomass was at increased risk. Blue whiting was harvested sustainably but above Fmsy, and the biomass was well above biomass limits.

1.1.1 It should be noted that in 2015 STECF used data from 258 stocks (of which 107 were overfished) in their SHI analysis of the Irish fleet (STECF 15-15). In 2016, STECF used 371 stocks of which 168 were overfished (STECF 16-18).

#### Comments on SAR Indicator Findings for Ireland Table 2 gives the Stocks at Risk Indicator (SAR) for Ireland in Supra Region 27 for all gear and all vessel lengths by year for the time series 2009-2015.

SAR indicator was available for 32 active fleet segments in 2016

According to the criteria in the 2014 Balance Indicator Guidelines, EWG 18-14 notes that the 2016 SAR indicator values indicate:

- 25 fleet segments may be in balance with their fishing opportunities. These are:
  - drift and/or fixed netters in the 00-10m, 10-12m, 12-18m, 18-24m and the 24-40m length categories;
  - dredgers in the 00-10m, 10-12m, 12-18m, 18-24m and the 24-40m length categories;
  - demersal trawlers and/or demersal seiners in the 10-12m, and the 12-18m length categories;
  - vessels using pots and/or traps in the 00-10m, 10-12m, 12-18m, 18-24m and the 24-40m length categories;
  - vessels using hooks in the 00-10m and the 10-12m length categories;
  - vessels using polyvalent passive gears only in the 10-12m length category;
  - vessels using active and passive gears in the 10-12m length category;
  - > the beam trawlers in the 18-24m and the 24-40m length categories
  - > and the pelagic trawlers in the 10-12m and 12-18m length categories.
- 1 fleet segment with SAR: 5 SAR stocks may not be in balance with their fishing opportunities.

This is the demersal trawlers and/or demersal seiners in the 18-24m length category.

- 1 fleet segment with SAR: 4 SAR stocks may not be in balance with their fishing opportunities.
   This is the demersal trawlers and/or demersal seiners in the 24-40m length category.
- 1 fleet segment with SAR: 2 SAR stocks may not be in balance with their fishing opportunities. The is the pelagic trawlers in the vessel greater than 40 meters in length category.

- 4 fleet segment with SAR: 1 SAR stock may not be in balance with their fishing opportunities. There are:
  - vessels using active and passive gears in the 12-18m length category;
  - beam trawlers in the 00-10m length category;
  - demersal trawlers and/or demersal seiners in the 00-10m length category
  - > and pelagic trawlers in the 24-40m length category.

#### Comments on Fleet Segments that may not be in balance for SAR

DTS (demersal trawls/seines) 00-10m

- There are 261 vessels in this segment above 8m which would be capable of using towed gear, but over 90% of these would be potters and dredgers. The number of these which were active as demersal trawlers in 2016 is likely less than 26.
- This fleet 'depends' on 1 stock that is considered biologically vulnerable.
- Demersal trawlers this size would have a low catching capacity and a wide variety of species in the catches, their dependence and impact on vulnerable species therefore would be low.

DTS (demersal trawls/seines) 18-24m

- 52 active vessels in 2016.
- This fleet 'depends' on 5 stocks that are considered biologically vulnerable.
- The main stocks fished by this fleet are *Nephrops* in area 7; whiting in 7b-k; anglerfish in areas 7,8; hake in areas 3-8; megrim in areas 7, 8 and haddock in 7b-k.
- The 2016 stock status of *Nephrops* in area 7 was assessed of the following function units:-
  - > FU14 (eastern Irish Sea) fished below Fmsy, SSB above Btrigger
  - > FU15 (western Irish Sea) fished below Fmsy, SSB above Btrigger
  - > FU16 (Porcupine Bank) fished below Fmsy, Btrigger not defined
  - > FU17 (Aran grounds) fished above Fmsy in SSB below Btrigger
  - > FU19 (South coast) fished below Fmsy and SSB is below Btrigger.
  - ▶ FU20-11 (Celtic Sea) fished below Fmsy, Btrigger not defined
  - > FU22 (Smalls grounds) fished above Fmsy and SSB slightly below Btrigger

Overall, therefore, with the exception of the FU17 and FU22, *Nephrops* in area 7 would not appear to be over-exploited.

- Whiting in 7b-k is fished above Fmsy and SSB is well above Btrigger.
- Anglerfish in 7, 8 is a TAC which covers 2 stocks. The most recent analysis by ICES showed the primary species caught by this fleet to be harvested sustainably and the biomass to be at a safe level.
- Hake in areas 3-8 is fished at Fmsy and SSB is well above Btrigger.
- Megrim in areas 7,8 is harvested above Fmsy but the stock size is at a historical high.
- Haddock in 7b-k is fished above Fmsy and just above the upper Fmsy range, but SSB is well above Btrigger.

DTS (demersal trawls/seines) 24-40m

- 28 active vessels in 2016.
- This fleet 'depends' on 4 stocks that are considered biologically vulnerable.
- The main stocks fished by this fleet are Whiting in 7b-k; *Nephrops* in area 7; anglerfish in areas 7,8 and haddock 7b-k
- Whiting in 7b-k is fished above Fmsy and SSB is well above Btrigger.
- with the exception of the Porcupine FU16, *Nephrops* in area 7 would not appear to be over-exploited .
- Anglerfish in 7, 8 is a TAC which covers 2 stocks. The most recent analysis by ICES showed the primary species caught by this fleet to be harvested sustainably and the biomass to be at a safe level.
- Haddock in 7b-k is fished above the Fmsy and just above the upper Fmsy range, but SSB is well above Btrigger.

TBB (beam trawls) 00-10m

- There are 261 vessels in this segment above 8m which would be capable of using towed gear, but over 90% of these would be potters and dredgers. The number of these which were active as beam trawlers in 2016 is likely less than 26.
- This fleet 'depends' on 1 stock that is considered biologically vulnerable.
- Beam trawlers this size would have a low catching capacity and their impact on vulnerable species therefore would be low.

TM (midwater trawls) 24-40

- 22 active vessels in 2016
- This fleet 'depends' on 1 stock that is considered biologically vulnerable.
- The dominant stocks for these vessels are mackerel and Celtic sea herring, horse mackerel and blue whiting. Mackerel was fished above MSY in 2016. The stock size of mackerel in 2016 was close to its historic high. The reason for the high exploitation on this stock is due to lack of international agreement with different coastal states setting autonomous TAC's the sum of which exceeds the catch advised from ICES. The landings from this fleet are within the quota allocated to Ireland. Herring in the Celtic sea was exploited at above Fmsy in 2016 and the SSB was at increased risk. Horse mackerel was exploited sustainably but he biomass was at increased risk. Blue whiting was harvested sustainably but above Fmsy, and the biomass was well above biomass limits.

TM (midwater trawls) >40m

- 19 active vessels in 2016.
- This fleet 'depends' on 2 stocks that are considered biologically vulnerable.
- The dominant stocks for these vessels are mackerel, horse mackerel and blue whiting. Mackerel was fished above MSY in 2016. The stock size of mackerel in

2016 was close to its historic high. The reason for the high exploitation on this stock is due to lack of international agreement with different coastal states setting autonomous TAC's the sum of which exceeds the catch advised from ICES. The landings from this fleet are within the quota allocated to Ireland. Herring in the Celtic sea was exploited at above Fmsy in 2016 and the SSB was at increased risk. Horse mackerel was exploited sustainably but he biomass was at increased risk. Blue whiting was harvested sustainably but above Fmsy, and the biomass was well above biomass limits.

#### Conclusion

The fleets that are considered to be out of balance in relation to SHI mainly target *Nephrops*, herring, whiting and megrim. In 2016 *Nephrops* was considered over exploited only in FU17 (aran grounds) and FU22 (Smalls). The new assessment for megrim in Area 7 showed that the stock size was at an historical high and that F was not significantly above Fmsy. When a stock is harvested according to the MSY approach one can expect SSB to fluctuate around and they may go below trigger levels occasionally. We do not consider that it is valid to state that the stock is over-exploited each time F is slightly above Fmsy, in fact there is a range around Fmsy that is consistent with maximising yield and the Precautionary Approach. Stocks are only over exploited when they are consistently fished above Fpa. In the case of North-east Atlantic mackerel, the stock was fished just above MSY in 2016 but below Fpa. The stock size of mackerel was close to an historic high in 2016.

In relation to the fleets that may be out of balance in relation to SAR, the STECF analyses do not provide any information on what the vulnerable stocks are - the tables presented simply list the number of vulnerable stocks. Ireland examined the catch profile of these fleets and could not replicate the results in the STECF table. Without access to the international data used, it is not possible to assess whether fleets take more than 10% of the landings of a vulnerable stock.

**TABLE 1:** Ireland - Sustainable Harvest Indictors (SHI) for Supra Region Area 27; all gears and all vessellengths. This table was extracted from <a href="https://stecf.jrc.ec.europa.eu/reports/balance">https://stecf.jrc.ec.europa.eu/reports/balance</a>STECF 18-14 - Balance capacity - Indicator table.xlsx.

							SHI					Status 2016 according to	Trend	Status 2016 according to thresholds and criteria in the 2014 Guidelines
Fishing tech	Vessel length	2009	2010	2011	2012	2013	2014	2015	2016	Trend (10%)	Trend (5%)	guidelines	2009-2016	SHI
DFN	VL1218	1.8	1.5	1.3	1.1	1.4	1.0	0.9	0.9	no trend	decreasing	in balance		
DFN	VL1824	1.9	1.6	1.0	1.1	1.0	0.9	0.9	0.9	no trend	no trend	in balance		
DFN	VL2440	1.7	1.3	1.0	1.0	0.9	0.8	0.8	0.9	no trend	no trend	in balance		
DRB	VL1012					0.7		1.0	1.3	increasing	increasing			
DRB	VL1218								0.8		-			
DRB	VL1824						0.9				-		1 A A	
DRB	VL2440										-			
FPO	VL1218	1.2	1.2	1.3	1.7	1.1	1.4	1.0	1.1	no trend	decreasing		- E - E -	
FPO	VL1824		0.8								-			
FPO	VL2440		0.0								-		ant late	
нок	VL1012	1.1	1.2	1.4	1.4	1.5	1.6	1.6	1.5	no trend	no trend	out of balance		
нок	VL1012 VL1218	1.1	1.2	1.4	1.4	1.5	0.9	0.9	1.5		-	out of balance	- T	
нок	VL1218 VL2440	0.7		1.4			0.9	0.9						
PGP	VL2440 VL0010	0.7									_		1 11	
	VL0010 VL1012			1 4					1 4		-		1.1.11	
PGP		1.4		1.4			0.7		1.4	no trond	no trond			
PMP	VL1012		1.5	1.1	1.4		0.7	1.6	1.2	no trend	no trend			
PMP	VL1218	1.9	2.0	0.8	1.7	0.7	0.8		1.0	-	-			
PMP	VL1824				1.0					-	-			
PS	VL0010										-			
PS	VL2440	1.6								-	-			
твв	VL0010							2.4	2.6	increasing	increasing		_	
твв	VL1824	1.7	1.7	1.5	1.6	1.4	1.3	1.1	0.9	decreasing	decreasing	in balance		
твв	VL2440	1.7	1.7	1.5	1.6	1.6	1.4	1.2	1.1	decreasing	decreasing	out of balance		
тм	VL0010					1.3	1.1	1.1			-			
тм	VL1012				0.9	0.8		0.9	1.4	increasing	increasing			
тм	VL1218	0.9		0.7	0.9	0.7	1.4	0.8	1.5	increasing	increasing			
тм	VL1824	1.0			1.0	0.7	1.0	1.3		-	-			
PS	VL0010								1.2	-	-		1	
DFN	VL0010					1.3	1.4	1.2	1.1	no trend	decreasing			
DFN	VL1012	2.0	1.7	1.3	1.3	1.4	1.2	1.0	1.0	no trend	decreasing			
DRB	VL0010					0.8	0.7	0.8	1.1	no trend	increasing			
DTS	VL0010					1.4	1.3	1.1	1.1	decreasing	decreasing			
DTS	VL1012	1.2	1.2	0.9	1.1	1.0	1.2	1.0	1.2	no trend	no trend	out of balance		
DTS	VL1218	1.4	1.4	1.0	1.1	1.1	1.0	1.0	1.1	no trend	no trend	out of balance		
DTS	VL2440	1.1	1.1	1.0	1.0	0.9	0.9	0.9	1.1	no trend	no trend	out of balance		
FPO	VL0010			-	-	1.1	1.1	1.1	1.1	no trend	no trend			
FPO	VL1012	1.6	1.2	1.0	1.1	1.0	1.0	1.0	1.0	no trend	no trend			
нок	VL0010					1.3	1.3	1.3	1.4	no trend	no trend			
тм	VL40XX	1.3	1.3	1.2	1.1	1.1	1.5	1.4	1.3	no trend		out of balance		
DTS	VL1824	1.2	1.1	1.0	1.0	1.0	0.9	0.9	1.1	no trend		out of balance		
DTS	VL1024 VL40XX	1.2	1.1	1.0	1.0	1.0	0.9	0.9	1.1	crentu		out of balance		
TM	VL40XX VL2440	1.0	1.0	1.5	0.9	0.9	1.2	1.2	1.1	no trend	no trend	out of balance		
INACTIVE		1.0	1.0	1.0	0.9	0.9	1.2	1.2	1.1	no trentu	no trenu	out or balance		
INACTIVE														
INACTIVE														
INACTIVE														
INACTIVE														
INACTIVE	VL40XX													

**Table 2:** Ireland - Stock at Risk indicator (SAR) for Supra Region Area 27; all gears andall vessel lengths. This table was extracted from <a href="https://stecf.jrc.ec.europa.eu/reports/balance">https://stecf.jrc.ec.europa.eu/reports/balance</a>STECF 18-14 - Balance capacity - Indicator table.xlsx - Balance indicator table.xlsx.

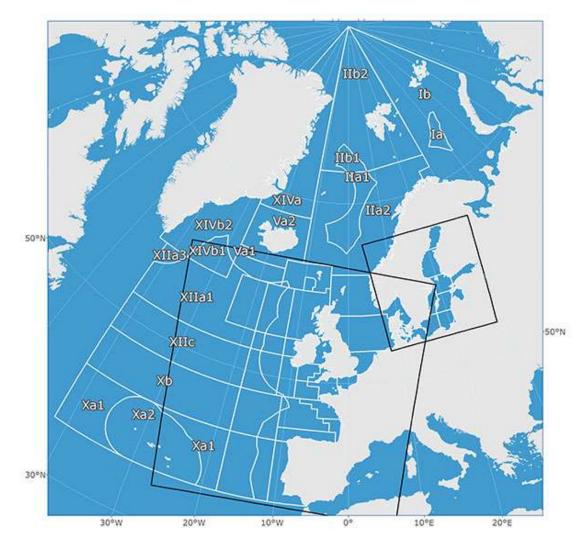
	SAR			Status 2016 according to	Status 2016 according to thresholds and criteria in the 2014 Guidelines						
Fishing tech	Vessel length	2009	2010	2011	2012	2013	2014	2015	2016	guidelines	SAR
DFN	VL1218	0	0	0	-1	0	0	0	0	in balance	
DFN	VL1824	0	0	0	0	0	0	0	0	in balance	
DFN	VL2440	-1	0	-1	-1	0	0	0	0	in balance	
DRB	VL1012	-1	-1	-1	-1	-1	-1	-1	-1	no SAR found	
DRB	VL1218	-1	-1	-1	-1	-1	-1	-1	-1	no SAR found	
DRB	VL1824	-1	-1	-1	-1	-1	-1	-1	-1	no SAR found	
DRB	VL2440	-1	-1	-1	-1	-1	-1	-1	-1	no SAR found	
FPO	VL1218	-1	0	0	0	0	0	0	0	in balance	
FPO	VL1824	-1	-1	-1	-1	-1			-1	no SAR found	
FPO	VL2440	-1	-1	-1	-1	-1	-1	-1	-1	no SAR found	
нок	VL1012	-1	0	-1	-1	-1	-1	-1	0	in balance	
нок	VL1218			-1			0	-1			
нок	VL2440	-1									
PGP	VL0010										
PGP	VL1012	-1		-1					-1	no SAR found	
PMP	VL1012		0	-1	-1		0	0	0	in balance	
PMP	VL1218	0	0	0	0	0	1		1	out of balance	
PMP	VL1824				0						
PS	VL0010				-						
PS	VL2440	0									
твв	VL0010	Ŭ						1	1	out of balance	
ТВВ	VL1824	1	1	0	1	1	1	1	0	in balance	
ТВВ	VL2440	0	0	0	0	0	0	1	0	in balance	
TM	VL2440 VL0010	0	0	0	0	0	0	0	Ŭ	in balance	
тм	VL0010				-1	0	0	0	0	in balance	
TM	VL1012 VL1218	0		-1	-1	0	2	0	0	in balance	
		0		-1		0	0		0	in balance	
TM PS	VL1824 VL0010	U			-1	U	0	0			
PS DFN	VL0010					0	0	0		is helen er	
						0	0	0	0	in balance	
DFN	VL1012	-1	0	0	0	0	0	0	0	in balance	
DRB	VL0010					0	0	0	0	in balance	
DTS	VL0010	_				0	0	0	1	out of balance	
DTS	VL1012	0	0	0	0	0	1	1	0	in balance	
DTS	VL1218	0	1	1	2	1	1	2	0	in balance	
DTS	VL2440	2	3	4	5	4	5	3	4	out of balance	
FPO	VL0010					0	0	0	0	in balance	
FPO	VL1012	0	0	0	0	0	0	0	0	in balance	
НОК	VL0010					0	0	0	0	in balance	
тм	VL40XX	-1	-1	-1	-1	1	1	1	2	out of balance	
DTS	VL1824	1	5	4	3	3	5	5	5	out of balance	
DTS	VL40XX			-1							
TM	VL2440	-1	0	0	-1	0	0	1	1	out of balance	
INACTIVE	VL0010										
INACTIVE	VL1012										
INACTIVE	VL1218										
INACTIVE	VL1824										
INACTIVE	VL2440										
INACTIVE	VL40XX										

#### ANNEX 1 FISHING\_TECHNIQUE - DCF categories used in Table 1 and Table 2

DFN	=	Drift and/or fixed netters
DRB	=	Dredgers
DTS	=	Demersal trawlers and/or demersal seiners
FPO	=	Vessels using pots and/or traps
НОК	=	Vessels using hooks
MGO	=	Vessel using other active gears
MGP	=	Vessels using polyvalent active gears only
PG	=	Vessels using passive gears only for vessels < 12m
PGO	=	Vessels using other passive gears
PGP	=	Vessels using polyvalent passive gears only
PMP	=	Vessels using active and passive gears
PS	=	Purse seiners
ТМ	=	Pelagic trawlers
TBB	=	Beam trawlers

#### VESSEL\_LENGTH classes

VL0010	= Vessel between 0 meters and 10 meters in length
VL1012	= Vessel between 10 meters and 12 meters in length
VL1218	= Vessel between 12 meters and 18 meters in length.
VL1824	= Vessel between 18 meters and 24 meters in length.
VL2440	= Vessel between 24 meters and 40 meters in length.
VL40XX	= Vessel greater than 40 meters in length.



Annex 2 Supra Region Area 27 - Baltic Sea, North Sea, Eastern Arctic, North Atlantic;

The boundaries of the Atlantic, Northeast (Major Fishing Area 27) corresponding to the ICES fishing areas for statistical purposes. (Source: <u>http://www.fao.org/fishery/area/Area27/en</u>)

#### **Estimation & Discussion of Balance Indicators**

#### 2. Economic Indicators

The Annual Economic Report (AER), the STECF Working Group on balance between fleet capacity and fishing opportunities (STECF-15-02), and the DG Fisheries and Maritime Affairs Guidelines for analysis of the balance between fishing capacity and fishing opportunities **ALL** have distinct definitions of the economic indicators.

The fact that these indicators have not been harmonised creates confusion and leads to member states using different calculations. In the following sections, the two main indicators, Return on Fixed Tangible Assets (RoFTA) and Current Revenue against Breakeven Revenue (CR/BER) along with their disparate definitions will be described and their results detailed. The main difference among these is the calculation of opportunity costs which involves applying a long term interest rate to the estimated capital value of the fleet and her segments.

In relation to the calculation of the Irish fleet segments' economic trajectory via these indicators it is essential to recognise that, in this report, the indicators are calculated for the sample of the active fleet that returned a DCF economic survey outlining the vessels annual costs in contrast to the AER method which calculates socio-economic performance indicators by fleet segments using the DCF economic survey data raised up to the active national totals.

DCF Clusters	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017
DFNVL0010			13	2	14	10	11	18	26	11
DFNVL1012	9	20	36	40	50	33	27	20	58	17
DFNVL1824	20		17	45	18	40	18	25	17	17
DRBVL0010		2	13	6	17	12	9	14	17	4
DRBVL1012	8	36	50	37	52	29	31	15	17	13
DRBVL2440	50	40	71	17	33	29	25	29	14	29
DTSVL0010						7		17	27	7
DTSVL1012	6		5	12	20	24	16	20	20	15
DTSVL1218	19	18	16	18	19	26	23	7	19	21
DTSVL1824	25	20	19	21	25	22	17	29	22	25
DTSVL2440	39	40	17	40	41	29	35	16	33	43
FPOVL0010	4	7	6	9	15	10	10	8	10	5
FPOVL1012	11	16	21	33	43	34	39	34	33	31
FPOVL1218	16	28	28	43	38	26	29	26	35	39
HOKVL0010				8	3	16	15	8	24	9
PMPVL1218	20	33	33	17	20	200	33	100	50	50
TBBVL2440	6	38	18	9		23	15			13
TMVL2440	29	42	50	64	18	50	33	33	58	42
TMVL40XX	35	45	25	42	52	48	33	19	30	40

 Table 1: Percentage DCF economic survey returns from the active fleet

The methodology used by the member state (IRL), for the AER, is to submit landings income from the landings declarations. In this report the declared revenue from the landings declarations of those vessels that provided DCF economic survey data are compared against the stated costs from the DCF surveys. <u>Hence, there is no raising up of the data in this report, this is, as mentioned, a summary of the sample data, as detailed in table 1.</u>

Differences in economic indicator results may arise between both methodologies. These differences can be caused by biases in the data. For instance, those vessels that have

returned DCF cost surveys may have landed below the average for their segment and so their revenue may be below the average segment level and may skew the results of the indicators, or vice versa.

The segmentation used here will follow the DCF segmentation as opposed to the Irish national segmentation used by the Department of Agriculture, Food and the Marine (DAFM); however the results for the latter will be included in Annex 1 and Annex 2.

# 2.1 Economic indicator 1: ROI/RoFTA

Annual Economic Report Methodology for Economic Indicators – Chapter 6 AER REPORT METHODOLOGY
The AER defines ROI/RoFTA as follows :
Net Profit/Loss:
Net Profit = Income from landings + other income – crew costs – unpaid labour - energy costs – repair costs – other variable costs – non variable costs – depreciation cost – <mark>opportunity cost of</mark> capital
Where opportunity cost of capital = fixed tangible asset value * real interest
Where real interest (r) = $[(1 + i)/(1 + \pi)]$ -1.
Where i is the nominal interest rate of the Member State in the year concerned and $\pi$ is the inflation rate of the Member State in the year concerned. See Table 6.3.
Rate of Return on Fixed Tangible Assets (RoFTA):
ROFTA = (net profit + opportunity cost of capital) / tangible asset value (vessel depreciated

replacement value)

In the calculations above opportunity cost is included as a cost in the calculation for net profit. However, in the RoFTA calculation it is included again as what would seem to be an income i.e. the net profit side of the equation should exclude the opportunity cost. It has been clarified that the net profit on its own should include opportunity costs while the RoFTA should not include opportunity costs as part of the net profit [by adding back the opportunity cost after it was already taken off in the previous equation]. The RoFTA is then compared against the opportunity cost of capital.

### STECF WG on balance :

#### **RoFTA\* is calculated as:**

Net profit\* / (fleet depreciated replacement value);

where, Net profit<sup>\*</sup> = (Income from landings + other income) - (crew wage + unpaid labour + energy + repair + other variable costs + non variable costs + annual depreciation)

ROI is compared against a Target Reference point (TRP). For this exercise, **the 5-year average of the risk free long-term interest rate for each MS was used**.

# Maritime Affairs Guidelines for analysis of the balance between fishing capacity and fishing opportunities

The suggested calculation method is as follows:

ROI = Net profit / Capital asset value

Where:

Net profit = (Income from landings + other income) – (crew costs + unpaid labour + energy costs + repair and maintenance costs + other variable costs + non variable costs + depreciation)

And where:

Capital asset value = Vessel replacement value + estimated value of fishing rights

In instances where data on intangible assets are not available, the Return on Fixed Tangible Assets (ROFTA) should be calculated instead, using exactly the same calculation method but without including an estimated value for fishing rights.

ROI (or ROFTA) would then be compared to the interest rate of a low risk long term investment calculated as proposed above. That interest rate represents the profitability that the same invested capital will obtain if it was invested in the next best available alternative (normally long term government bonds).

The resulting formula for the indicator would be *ROI – low risk long term interest rate.* 

Threshold: If the return on investment (RoI) <u>is less than zero and less than the best</u> <u>available long-term risk-free interest rate</u>, this is an indication of long-term economic inefficiency that could indicate the existence of an imbalance.

**Conclusion: all three definitions differ in terms of interest rates. Both the STECF balance report and the Guidelines to MS refer to the** 'low risk long term interest rate' however the **STECF balance report recognises that the** 'low risk long term interest

rate' which would formerly have been the ECB rate IRL has fluctuated wildly during the years of the economic crisis and so has suggested using a 5-year average of the interest rate. The AER uses real interest rate. The difference for Ireland can be seen in the following graph:

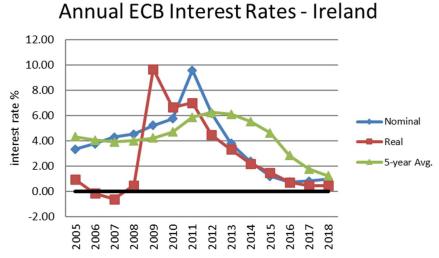


Figure 1: Nominal, real and 5 year average nominal interest rates for Ireland

The **ECB rate IRL** is the nominal interest rate to Ireland from the ECB in each year, the **Real-iR** is the real rate of interest that adjusts the ECB nominal rate for annual inflation, and the **5-year ECB rate IRL** is the average interest rate for each year of the 5 former years (e.g. The 2008 value is the average interest rate to Ireland from 2004-2008 and so on).

In this report the indicator will be calculated following the suggestion of the STECF WG on balance and use the 5-year average ECB rate to Ireland (5-year ECB rate IRL).

DCF surveys and the 5 year average interest rate from the ECB to Ireland:										
DCF Segment	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017
DFNVL0010			0.29	0.21			6.57	0.84	1.11	
DFNVL1012	0.15		-0.06	0.13	0.04	0.60	0.69	0.99	0.18	0.49
DFNVL1824	0.38		0.21	0.06	1.14	0.09	6.06	0.04	0.04	0.00
DRBVL0010			0.31	0.53			5.06	1.37	1.39	
DRBVL1012	7.48	2.71	0.30	2.18	0.92		12.24	1.01	0.28	0.12
DRBVL2440	-0.08	-0.01	-0.63	-0.05	-0.08	0.04	0.46	-0.12	0.00	0.73
DTSVL0010								0.48	0.46	
DTSVL1012	-0.04			0.60	0.27	0.41	0.21	0.00	0.42	-0.40
DTSVL1218	-0.01	-0.03	0.00	-0.02	0.04	0.02	0.15	0.03	0.19	0.02
DTSVL1824	-0.06	-0.02	-0.10	0.01	0.06	-0.04	-0.08	0.03	0.15	0.12
DTSVL2440	-0.08	0.00	0.04	0.01	0.04	-0.04	0.02	0.08	0.06	0.08
FPOVL0010			0.41	0.48	2508.42	21.56	12.71	1.05	0.53	
FPOVL1012	3.59		0.40	0.40	0.55	1.18	3.08	1.08	1.14	0.68
FPOVL1218	-0.13	-0.06	0.09	0.04	0.08	0.52	3.22	1.91	0.54	0.51
HOKVL0010				-14.13			1.54	1.78	1.99	
PMPVL1218	0.19	0.57	0.00	0.77	-0.08			0.76	532.17	
TBBVL2440	-0.19	-0.19	-0.09	0.02		-0.34				3.45
TMVL2440	-0.01	-0.03	-0.02	0.08	0.00	0.06	0.21	-0.25	0.04	0.08
TMVL40XX	-0.03	0.00	0.03	0.01	0.04	0.03	0.11	0.03	0.02	0.06
Grand Total	-0.02	0.00	0.01	0.03	0.06	0.05	0.15	0.02	0.07	0.10

Table 2: RoFTA using the declared landing income in combination with costs stated in the DCF surveys and the 5 year average interest rate from the ECB to Ireland:

#### **Results of RoFTA:**

Overall, the results for 2017 for the Irish fleet are very positive with only one segment failing the RoFTA indicator, the trawl and seiner fleet of 10-12m. All of the other main demersal trawling segments (DTS) length classes pass the indicators with the important length classes of 18-24m and 24-40m showing strong long-term profitability in 2017. Both of the main pelagic fleet segments (TM) show a steady return on fixed tangible assets in 2017.

#### 2.2 Economic indicator 2: CR/BER

# Annual Economic Report Methodology for Economic Indicators – Chapter 6 AER REPORT METHODOLOGY

#### Break-Even Revenue (BER):

*BER* = (Fixed costs + opportunity costs of capital +depreciation) / (1-(crew costs + unpaid labour + energy costs + repair and maintenance costs + other variable costs)/Revenue)

#### *Revenue to Break-Even Revenue Ratio (CR/BER):*

CR/BER = revenue / break-even revenue = Income from landings + other income / BER

CR/BER gives an indication of the short term profitability of the fleet/fleet segment (or over/under capitalised): if the ratio is greater than 1, then enough cash flow is generated to cover fixed costs (economically viable in the short term). If the ratio is less than 1, insufficient cash flow is generated to cover fixed costs (indicating that the segment is economically unviable in the short to mid-term).

# **STECF WG on balance :**

#### Current revenue to break-even revenue ratio (CR/BER) is calculated as:

Current revenue (CR) / Break Even Revenue (BER), where, CR = income from landings + other income where, BER = fixed costs / (1-[variable costs / current revenue]) and, Fixed costs = non variable costs + annual depreciation and, Variable costs = crew wage + unpaid labour + energy costs + repair costs + other variable costs

# Maritime Affairs Guidelines for analysis of the balance between fishing capacity and fishing opportunities

The formula for calculating the BER is as follows:

BER = (Fixed Costs) / (1- [Variable costs / Current Revenue]) Where: Variable costs = Crew costs + Unpaid labour + Energy costs + Repair and Maintenance costs + other variable costs And where: Fixed costs = Non variable costs + depreciation And current income = income from landings + other income The ratio is calculated by dividing the current revenue by the BER i.e. Ratio = Current Revenue (CR) / BER

The calculation of the ratio as indicated above gives a short term view of financial viability. Should data permit, MS could also opt for providing an economic long term viability analysis of CR/BER. Doing so would require *adding opportunity costs to fixed costs*:

Fixed costs = Non variable costs + depreciation+ opportunity cost of capital

*Opportunity cost of capital = capital asset value \* low risk long term interest rate.* 

MS will need to state which CR/BER concept they are using.

*Threshold: If the ratio between current revenue and break-even revenue is less than one*, this *is an indication of short-term economic inefficiency that could indicate the existence of an imbalance.* 

**Conclusion:** the CR/BER defined in the STECF report is what the Guidelines refer to as the short-term CR/BER while the CR/BER defined in the AER is what the Guidelines refer to as the long-term CR/BER. Hence, the long-term indicator includes opportunity costs. The difference between the AER and the Guidelines in this regard is the 'low risk long term interest rate'.

In this report we will use the **long term indicator** that includes opportunity costs of capital.

Tanung income in combination with costs stated in the DCF surveys.										
DCF Segment	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017
DFNVL0010			4.16	1.33	6.20	7.52	4.44	6.05	4.36	13.60
DFNVL1012	1.90	-0.31	0.30	1.54	1.27	3.67	4.52	4.13	2.12	20.37
DFNVL1824	1.90		3.14	1.25	4.96	1.76	5.82	1.17	1.26	1.00
DRBVL0010		0.61	4.86	3.87	10.79	3.19	7.97	6.60	5.39	8.62
DRBVL1012	1.75	4.35	2.88	5.91	2.46	7.77	12.53	8.35	2.82	1.91
DRBVL2440	0.59	0.85	-0.94	0.70	0.62	1.12	2.97	0.14	0.99	2.44
DTSVL0010						48.53		2.45	2.35	4.45
DTSVL1012	0.77			5.06	2.26	1.87	1.91	1.00	2.51	-0.15
DTSVL1218	0.94	0.85	0.98	0.92	1.14	1.12	1.69	1.18	1.95	1.13
DTSVL1824	0.79	0.91	0.62	1.05	1.23	0.85	0.76	1.12	1.89	1.50
DTSVL2440	0.65	0.99	1.21	1.05	1.25	0.80	1.14	1.62	1.39	1.56
FPOVL0010	13.65	9.89	5.37	3.10	4.56	12.34	12.79	4.12	3.35	7.80
FPOVL1012	6.01	3.39	5.90	3.03	3.33	5.64	12.39	4.51	4.63	4.37
FPOVL1218	0.42	0.63	1.77	1.17	1.38	2.99	11.69	5.53	3.47	3.58
HOKVL0010				-0.81	12.99	7.84	11.87	4.41	7.68	26.33
PMPVL1218	2.74	2.07	1.03	5.82	0.88	3.51	23.64	8.40	8.86	16.13
TBBVL2440	0.24	0.23	0.49	1.08		0.45	1.58			3.34
TMVL2440	0.96	0.86	0.92	1.36	1.00	1.40	2.34	0.33	1.34	1.66
TMVL40XX	0.86	1.02	1.26	1.08	1.26	1.18	1.78	1.30	1.16	1.62
Grand Total	0.88	0.98	1.09	1.20	1.33	1.31	1.92	1.11	1.53	1.75

Table 3: Current Revenue to Breakeven Revenue long term (CR/BER) using the declared landing income in combination with costs stated in the DCF surveys:

#### **Results of CR/BER:**

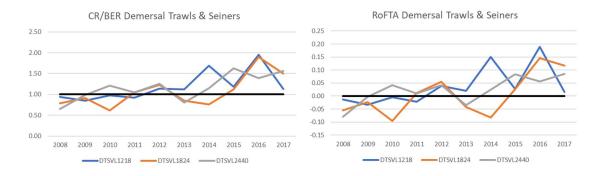
The results of this indicator are very positive again showing only one segment failing the indicator, namely the trawl and seiner fleet segment of 10-12m. All other fleet segments pass this indicator. Notably, all the other demersal trawl segments pass the indicator as do all pelagic trawl segments.

#### **Economic Indicator Summary**

STECF balance and Guideline for fleet reports use similar methodology in terms of long term interest rate while the AER uses real interest rates to incorporate the opportunity costs of capital. In this report for the long term indicator (RoFTA) we used the STECF recommendation of 5-year average ECB rates to Ireland. For the breakeven revenue indicator we follow the Guidelines and incorporate opportunity costs in the CR/BER indicator.

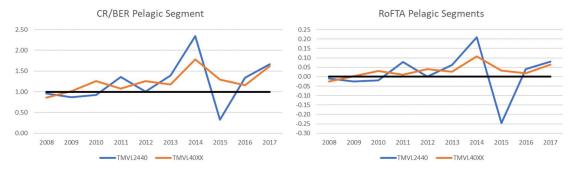
The most important revenue generating segments in the Irish fleet to be analysed here are polyvalent general, pelagic and specific DCF segments:

- Polyvalent general: DTS segments: DTS1218 DTS1824 DTS2440
- Pelagic: TM segments: TM2440 TM40XX
- Specific: DRB segments DRB2440



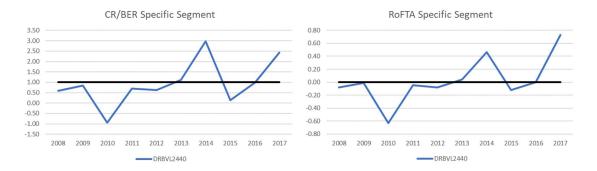
# Figures 2a & 2b: Current Revenue against Break Even Revenue in the Long Term and Return on Fixed Tangible Assets for DTS length classes respectively

Results show that there have been improvements in both (CR/BER) and (RoFTA) economic indicators for the DTS fleet since 2008. The trends in both indicators are overall positive however there have been sharp fluctuations throughout. The results show that in 2017 all three length classes over 12m pass both indicators comfortably. The length classes of 12-18m and 18-24m fell in 2017 but remained positive while the length class 24-40m increased in this year.



Figures 3a & 3b: Current Revenue against Break Even Revenue in the Long Term and Return on Fixed Tangible Assets for TM length classes respectively

Results for the pelagic segment show positive results for 2017. Despite significant fluctuations in both segments since 2008 they show strong results since 2011. The length class 24-40m shows more volatile results than the more stable 40XX class. In 2017 the 24-40m and 40XX classes show positive results in both indicators, both improving their performance in this year.



Figures 4a & 4b: Current Revenue against Break Even Revenue in the Long Term and Return on Fixed Tangible Assets for TM length classes respectively

The specific segment has shown mixed results for both indicators throughout the time series with some sharp fluctuation between years. The segment has continued to improve its economic results in 2017 with both indicators passing comfortably.

The results of both economic indicators are shown by Irish DAFM segmentation in Annex 1 and Annex 2.

#### Conclusion

These results show a very positive outlook for the Irish fleet with the trawling fleet (DTS) passing both indicators for the last three years in all length classes above 12m. The pelagic trawl segment both show positive results for the last two years. Only one segment failed the indicators in 2017, the trawl and seiners 10-12m. As this segment has showed strong results in all previous years it can be expected that it will return to profitability next year. Overall, the indicators are very positive from the economic point of view and therefore signal that no specific measures are required for the Irish fishing fleet.

### 4. Technical Indicators

- see attached spreadsheet

DAFM Segment	Length	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017
Beamer	VL1824	-0.19	-2.00	-0.22	0.02		-1.16			0.13	
Beamer	VL2440		-0.13	-0.04			-0.16				0.78
Pelagic	VL2440	-0.05	-0.02	0.00	0.04	0.10	-0.01	-0.06	-0.32	0.01	0.06
Pelagic	VL40XX	-0.02	0.00	0.03	0.01	0.03	0.03	0.11	0.03	0.02	0.06
Polyvalent General	VL0010			0.33	0.45	3486	10.94	7.67	0.81	0.90	6.08
Polyvalent General	VL1012	0.63		0.24	0.37	0.33	1.12	2.28	0.99	0.63	0.56
Polyvalent General	VL1218	0.04	0.04	0.00	0.09	0.12	0.18	0.50	0.67	0.45	0.16
Polyvalent General	VL1824	0.02	-0.05	-0.09	0.01	0.05	-0.03	-0.07	0.02	0.12	0.10
Polyvalent General	VL2440	-0.08	-0.01	0.10	0.03	0.04	0.03	0.14	0.05	0.08	0.09
Polyvalent Potting	VL0010			0.71	0.63				1.94	0.37	
Polyvalent Potting	VL1012			0.69	0.78	0.61		1.53	2.72	7.21	
Specific	VL1012	7.48		0.25	1.74	1.56		10.32	0.91	0.20	0.12
Specific	VL1824	-0.14	-0.06	-1.86					-0.16	-0.01	
Specific	VL2440	-0.03			-0.05		0.04	0.41	0.26	0.00	0.51
Grand Total		-0.02	0.00	0.01	0.03	0.06	0.05	0.15	0.02	0.07	0.10

# Annex 1 – RoFTA Irish Segmentation

DAFM Segment	Length	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017
Beamer	VL1824	0.24	-3.14	0.29	1.08		-0.79	1.58		1.18	12.7
Beamer	VL2440		0.29	0.70			0.74				1.63
Pelagic	VL2440	0.60	0.88	1.00	1.21	1.36	0.91	0.53	0.24	1.07	1.61
Pelagic	VL40XX	0.91	1.02	1.26	1.08	1.23	1.18	1.78	1.30	1.16	1.62
Polyvalent General	VL0010	9.92	7.73	4.79	2.83	5.47	6.57	8.72	4.04	3.78	7.37
Polyvalent General	VL1012	3.67	4.44	3.95	2.84	2.68	4.48	9.84	4.21	3.75	3.99
Polyvalent General	VL1218	1.21	1.20	1.03	1.37	1.42	2.07	3.11	3.89	2.69	2.04
Polyvalent General	VL1824	1.07	0.79	0.66	1.05	1.18	0.91	0.78	1.10	1.76	1.38
Polyvalent General	VL2440	0.60	0.95	1.62	1.15	1.25	1.16	1.83	1.34	1.53	1.61
Polyvalent Potting	VL0010	19.75	13.34	7.63	4.53	11.23	21.48	30.18	4.41	2.82	5.93
Polyvalent Potting	VL1012		-1.58	8.38	5.33	1.46	37.5	7.39	5.62	5.39	10.4
Specific	VL1012	1.75	0.57	2.38	5.14	2.83	8.59	13.3	7.91	2.30	1.98
Specific	VL1824	0.31	0.58	-2.32					-0.14	0.93	1.66
Specific	VL2440	0.84			0.70		1.12	2.82	2.24	0.99	3.84
Grand Total		0.88	0.98	1.09	1.20	1.33	1.31	1.92	1.11	1.53	1.75

# Annex 2 – CR/BER Irish segmentation